



June 1978

Aids to Understanding the U.S. Department of Housing and Urban Development

CONTENTS

	Page
Basic Congressional and Presidential Actions	
Establishing Major Programs	1
Histories and Chronologies	2
Influential Reports	3
Keeping Current With HUD	6

FOREWORD

At the request of the Assistant Secretary for Public Affairs, and in response to an ever-increasing number of requests both within and outside of the Department, the HUD Library has expanded and annotated the 1975 edition of this publication in order to make it more useful and understandable to those unfamiliar with HUD. It is intended to serve as a pathfinder for those interested in what laws govern the Department, how it evolved, and how to keep aware of current HUD actions. It should be helpful to individual citizens as well as HUD personnel and constituency.

For any given item, please consult your local library or order from the publisher, the Government Printing Office or the National Technical Information Service. HUD distributes only its own publications. Numbers in parentheses following the citations are HUD Library call numbers.

AIDS TO UNDERSTANDING HUD

BASIC CONGRESSIONAL AND PRESIDENTIAL ACTIONS ESTABLISHING MAJOR PROGRAMS

1. *National Housing Act*. (Public Law 73-479). Created the Federal Housing Administration. . .June 27, 1934.
2. *United States Housing Act of 1937*. (Public Law 75-412). Created the United States Housing Authority. . .for low-rent housing and slum clearance projects. . . Sept. 1, 1937.
3. *Reorganization Plan Number 3*. (69 Statutes at Large 954). Established the Housing and Home Finance Agency. . .July 27, 1947.
4. *Housing Act of 1949*. (Public Law 81-171). Established the national housing objective to provide Federal aid to assist slum-clearance, community development and redevelopment programs. . .July 15, 1949.
5. *Housing Act of 1954*. (Public Law 83-560). Section 701 comprehensive planning assistance. . .Aug. 2, 1954.
6. *Housing Act of 1959*. (Public Law 86-372). Direct loans for senior citizen housing. . . Sept. 23, 1959.
7. *Housing Act of 1964*. (Public Law 88-560). Section 312 rehabilitation loans. . .Sept. 2, 1964.
8. *The Department of Housing and Urban Development Act*. (Public Law 89-174). Established a Department of Housing and Urban Development. . .Sept. 9, 1965.
9. *Civil Rights Act of 1968*. (Public Law 90-284). Title VIII of this Act provides for "Fair Housing". . .April 11, 1968.
10. *Housing and Urban Development Act of 1968*. (Public Law 90-448). Added sections 235, 236, 237, and 238 to the National Housing Act. Enacted the "New Communities Act of 1968"; "National Flood Insurance Act of 1968"; "Urban Property Protection and Reinsurance Act of 1968"; and "Interstate Land Sales Full Disclosure Act". . .Aug. 1, 1968.
11. *Housing and Urban Development Act of 1970*. (Public Law 91-609). To provide for the establishment of a national growth policy, to encourage and support the proper growth and development of the States, metropolitan areas, cities, counties and towns with emphasis upon new community and inner-city development, to extend and amend laws relating to housing and urban development and for other purposes. . .Dec. 31, 1970.

12. *Reorganization Plan No. 1 of 1973*. (87 Statutes At Large 1089). Transferred the Office of Emergency Preparedness to HUD. . July 1, 1973.
13. *Housing and Community Development Act of 1974*. (Public Law 93-383). Established Community Development Block Grants. Added "National Mobile Home Construction and Safety Standards Act of 1974"; "Consumer Home Mortgage Assistance Act of 1974"; and provided for "Urban Homesteading". . Aug. 22, 1974.
14. *Solar Heating and Cooling Demonstration Act of 1974*. (Public Law 93-409). To provide for the early development and commercial demonstration of the technology of solar heating and cooling system. . Sept. 3, 1974.
15. *Emergency Home Purchase Assistance Act of 1974*. (Public Law 93-449). Government National Mortgage Association conventional Tandem authority to increase on an emergency basis the availability of reasonably priced mortgage credit. . Oct. 18, 1974.
16. *Emergency Housing Act of 1975*. (Public Law 94-50). Includes "Emergency Homeowners' Relief Act"; authorizes temporary assistance to un- or underemployed for purpose of defraying mortgage payments. . July 2, 1975.
17. *Housing Authorization Act of 1976*. (Public Law 94-375). To amend and extend housing and community development laws, with key changes to Flood Insurance and homeownership counseling. . Aug. 3, 1976.
18. *Supplemental Housing Authorization Act of 1977*. (Public Law 95-24). Title II established the National Commission on Neighborhoods. . Apr. 30, 1977.
19. *Housing and Community Development Act of 1977*. (Public Law 95-128). Substantial changes to the Community Development Block Grant program; established Urban Development Action Grants and Small Cities development study; allows graduated payment mortgages; extends elderly and handicapped provisions; directs submission of an annual report on National Urban Policy; extends flood insurance provisions; establishes the "Community Reinvestment Act of 1977."

HISTORIES AND CHRONOLOGIES

20. Colean, Miles L. *A backward glance; an oral history*. Washington, Mortgage Bankers Association, 1975. 191p. (332.72(09) C65)
A series of interviews collectively dealing with the growth of government housing policy in the U.S. from 1934 to 1975, through the perception of a major contributor to that policy.
21. Fisher, Robert Moore. *20 years of public housing; economic aspects of the Federal program*. New York, Harper, 1959. 303p. (728.1:336.18 F47)
22. Keith, Nathaniel S. *Politics and the housing crisis since 1930*. New York, Universe Books, 1973. 232p. (728.1 K24p)

An overview of housing policies and programs from the 1930s to the 1970s, based on the premise that political alignments influence housing availability more than supply of labor and materials.

23. McFarland, M. Carter. *Federal Government and urban problems: HUD, successes, failures, and the fate of our cities*. Boulder, Colo., Westview Press, 1978. 272p.
A former HUD official evaluates the Government's urban policy by analyzing HUD's goals and performance, which have been shaped by Congress, successive Departmental Secretaries, and political pragmatism.
24. Rouse, John E. *The impact of decentralizing program administration: the Department of Housing and Urban Development case study*. Ph.D. Thesis, University of Maryland, 1974. 340p. (351 R68i)
Delineates the process and impacts of decentralizing HUD's program administration from Washington to the Area and Insuring offices, which occurred in 1971.
25. Semer and Zimmerman. *FHA mortgage insurance programs during the 1960's*. Washington, 1975. 191p. (332.72 S25) HUD contract no. H-2230R.
Subtitled "an inquiry into the relative emphasis of program policies on housing needs in the suburbs and in older, declining areas," this report deals with the history and legislation of housing programs leading to the Act of 1970.
26. U.S. Congress. House. Committee on Banking, Currency and Housing. Sub-Committee on Housing and Community Development. *Evolution of the role of the Federal Government in housing and community development. Chronology of legislative and selected executive actions, 1892-1974*. . Ninety-fourth Congress, first session. Washington, Govt. Printing Office, 1975. 277p. (728.1:347(09) C657)
All actions of all agencies concerned with the subject areas, including Executive Branch actions, and appropriations legislation.
27. Willmann, John B. *The Department of Housing and Urban Development*. New York, Praeger, 1967. 207p. (728.1 W45d)
Dated, but explains the establishment of HUD from predecessor agencies and describes the Department's early days.

INFLUENTIAL REPORTS

28. Coopers & Lybrand. *Recommendations for HUD organizational structure*. Washington, Coopers & Lybrand, 1976. 188p. in various pagings. (728.1 C666)
A Departmentally contracted study, it is one of the key documents upon which the 1977-78 HUD reorganization is based.
29. National Commission on Urban Problems. *Building the American city; report to the Congress and to the President of the United States*. Washington, Govt. Printing Office, 1968. 504p. (728.1 N17b)
Accompanied by research reports and background papers. Also known as the "Douglas Commission Report," this report greatly affected urban legislation in 1968 and 1969 and specifically generated Federal revenue sharing.

30. *President's Conference on Home Building and Home Ownership, Washington, DC, 1931.* (Final Reports). Washington, 1931. 11v. (728.1:061.3 P72 1931)
Start of the modern system of mortgage financing with Federal involvement. Recommendations resulted in establishment of the Federal Home Loan Bank System and the rash of housing support bills passed in the 1930's.
31. Real Estate Research Corp. *The costs of sprawl.* Washington, Govt. Printing Office, 1974. 3v. (711.3 R21)
Environmental and economic costs of alternative residential development patterns at the urban fringes. Prepared for the Council on Environmental Quality, HUD, and the Environmental Protection Agency.
32. Reuss, Henry S. *To save a city.* Printed for the use of the Subcommittee on the City of the Committee on Banking, Finance and Urban Affairs, House of Representatives, Ninety-fifth Congress, first session. Washington, Govt. Printing Office, 1977. 69p. (301.36 R28)
Congressman Reuss offers his suggestions for saving declining cities. These include providing jobs, reforming the welfare system, revitalizing neighborhoods, conservation planning—all of which require Federal, State, local and citizen participation.
33. Semer and Simmerman. *The changing role of FHA mortgage insurance in the mortgage market and the secondary market.* Washington, 1975. 203p. (332.72 S25c)
After describing historical changes in the program, analyzes current trends (circa 1973-75) and posits a floating upper limit on mortgage demand, generated by economic conditions. Produced under HUD contract H-2230R.
34. U.S. Bureau of the Census. *Annual Housing survey: 1973— United States and regions,* by U.S. Dept. of Commerce, Bureau of the Census. Washington, Govt. Printing Office, 1975—. (728.1:308 C25a) (series: Current housing reports; H-150—).
Sponsored by HUD, gives general and specific indicators of housing characteristics and quality, including financial. Supplemented by similar data for 60 SMSAs in separate reports.
35. U.S. Congress. House. Committee on Banking, Finance, and Urban Affairs. Subcommittee on Economic Stabilization. *Catalog of Federal loan guarantee programs.* . 95th Congress, first session. Washington, Govt. Printing Office, 1977. 392p. (332.3 C653ca)
Attempts to provide a comprehensive listing of those programs currently authorized.
36. — — —. Subcommittee on the City. *How cities can grow old gracefully.* Subcommittee on the City of the Committee on Banking, Finance, and Urban Affairs, House of Representatives, 95th Congress, first session. Washington, Govt. Printing Office, 1977. 222p. (301.36 H68)
A compendium of essays solicited by the Subcommittee for a Congressional contribution toward formulation of a national urban policy.
37. — — —. *Toward a national urban policy.* Subcommittee on the City of the Committee on Banking, Finance, and Urban Affairs, House of Representatives, 95th Congress, first session. Washington, Govt. Printing Office, 1977. 143p. (301.36 C65t)
Similar to item 36.
38. U.S. Housing and Home Finance Agency. Office of the Administrator. *A study of housing programs and policies,* by Ernest M. Fisher. Washington, Housing and Home Finance Agency, 1960. 61p. (728.1 H681)

Also known as the "Fisher Report," this research effort was one of the first to recommend a coordinated attack on urban problems through establishing an agency combining FHA, PHA, URA, FNMA, and CFA.

39. U.S. Dept. of Housing and Urban Development. *Housing in the seventies.* A report of the National Housing Policy Review. Washington, Govt. Print. Off., 1974. 258p. (728.1 H6877)
An attempt to formulate a national housing policy, it is supplemented by individual contributions, background papers, and reports (728.1 H17stu—) some of which appear in the next item.
40. — — —. *Housing in the seventies: working papers.* Washington, Govt. Print. Off., 1976. 1610p. in 2 v. (728.1 H6877 1976)
Selected papers that contributed to the National Housing Policy Review, above.
41. U.S. General Accounting Office. *Dept. of Housing and Urban Development could be streamlined.* Report of the Comptroller General of the United States. Washington, General Accounting Office, 1977. 46p. (728.1 G25d) FPCD-77-56.
Another key document on which the 1977-78 HUD reorganization is based.
42. U.S. Housing Corporation. *Report 1918-1920.* Washington, Govt. Printing Office, 1918—1920. 3 v. (351.7:728.1 H683 A 19—)
This predecessor agency was one of the first Federal agencies to intervene in the housing market. From it can be traced precedents for community development, public housing, and Federal new communities, among others.
43. U.S. Dept. of Labor. *The slums of Baltimore, Chicago, New York and Philadelphia.* Prepared in compliance with a joint resolution of the Congress of the United States approved July 10, 1892. Washington, Govt. Printing Office, 1894. 620p. (728.1 L11 1894)
The first evidence of Federal interest in urban problems, this study was to have covered 16 cities, but was cut to these four when Congress refused to appropriate more than the original \$20,000 authorized.
44. U.S. Library of Congress. Congressional Research Service. *Critique of Housing in the Seventies,* by Henry B. Schechter. Prepared in response to a request by the Housing and Urban Affairs Subcommittee of the Senate Committee on Banking, Housing, and Urban Affairs. Washington, Govt. Printing Office, 1974. 106p. (728.1 L41c)
This report disagrees with the analysis and conclusions of *Housing in the seventies*, (Item 39).
45. U.S. President's Advisory Committee on Government Housing Policies and Programs. *Recommendations on government housing policies and programs; a report.* Washington, Govt. Printing Office, 1953. 377p. (728 U54)
Also known as the "Cole Report," this led to the 1954 Housing Act and placement of other Federal housing agencies under the umbrella authority of the Housing and Home Finance Agency, an interim step in the development of HUD.
46. U.S. President's Committee on Urban Housing. *A decent home; the report of the President's Committee on Urban Housing.* Washington, Govt. Printing Office, 1968. 252p. (728.1 P72de)

Also known as the "Kaiser Committee Report," this massive study made recommendations incorporated into subsequent housing legislation of 1968. Its influence is still being felt, as is the report of the National Commission on Urban Problems, (Item 29).

47. — — —. *The report of the President's Committee on Urban Housing. Technical Studies.* Washington, Govt. Printing Office, 1967. Volume I — Housing needs. . .; Volume II — Housing costs. . . (728.1 P72rep) Supplements item 46.
48. U.S. President's Urban and Regional Policy Group. *A new partnership to conserve America's communities: a national urban policy.* Washington, U.S. Dept. of Housing and Urban Development, 1978. various pagings. (HUD-S-297) (711.43 P72)
". . . presents a comprehensive evaluation of our Nation's urban problems and an equally comprehensive set of principles and policies to respond to these problems."
49. U.S. Task Force on Improving the Operation of Federally Insured or Financed Housing Programs. *Report of the Task Force.* . . Washington, National Center for Housing Management, Inc., 1973. 3 v. (728.1 T17r) HUD contract no. H-2017R.
Also known as the "Burgess Report", this study of single, multifamily, and public housing recommended more flexibility in FHA programs and realignment of HUD structure to simplify processing time. Issued at the same time as *Housing in the seventies*, it is an often overlooked source.

KEEPING CURRENT WITH HUD

50. *Annual Report of the Department of Housing and Urban Development.* Washington, The Department, 19—. (351.7:728.1 H68 A)
51. *Basic laws and authorities on housing and urban development.* (Title varies). Washington, Govt. Printing Office, 19—. (Format varies)
Those existing laws and authorities that govern HUD operations. See also *Code of Federal Regulations*.
52. *Catalog of Federal domestic assistance*, issued by the Office of Management and Budget. Washington, Govt. Printing Office, 19—. Frequency varies, may have supplements. (360 E26c)
Lists Federal programs of assistance, including HUD's. Multiple indexes.
53. *Code of Federal regulations, Title 24*, issued by the Office of the Federal Register. Washington, Govt. Printing Office, 19—. Annual.
24 CFR is the basic operating manual for the Department.
54. *Community Development Digest.* Twice-monthly report published by Community Development Services, Inc., Washington, DC. \$100 per year.
55. *Federal Register.* Office of the Federal Register. Washington, Govt. Printing Office. \$50 per year.
Updates the *Code of Federal Regulations* through publication of final rules; offers proposed agency rules for public comment; prints notices, Executive Orders, Presidential Proclamations, etc., for public information.

56. *Field Office Jurisdictions.* (Revised irregularly). Washington, The Department. 2p.
57. *Housing Affairs Letter.* Weekly report published by Community Development Services, Inc., Washington. \$95 per year.
58. *Housing and Development Reporter.* Weekly service published by The Bureau of National Affairs, Inc., Washington, D.C. Current Developments section published one week, Reference Files section the next week. \$350.00 per year.
59. *Housing and Planning References.* Washington, Govt. Printing Office. Annual subscription rate: \$18.90; \$23.65 foreign.
A bi-monthly bibliography of publications and articles on housing and planning received by the HUD Library. Indexes books, reports, Federal, State and local documents, and periodical articles. Includes book reviews, lists new periodicals in the field, HUD-published and HUD-sponsored reports.
60. *Housing and Urban Affairs Daily.* Published daily by Housing Publishers, Inc., Washington, D.C. \$225 per year.
61. *Housing and Urban Development Trends.* Quarterly. Washington, HUD, Office of Management and Information.
Current statistical information on housing production and financing as well as HUD program activities. Updates the *HUD Statistical Yearbook*.
62. *HUD Challenge.* Monthly. Washington, Govt. Printing Office. \$15.90 a year; \$19.90 foreign.
Readable, illustrated, authoritative articles about HUD programs, policies, and new directions, as well as pertinent outside activities.
63. *HUD Library Recent Acquisitions List.* Twice-monthly. Washington. HUD Library (in house only).
Computer-produced list of materials acquired by the Library; access by subject.
64. *HUD Programs.* Irregular. Washington, HUD, Office of Public Affairs. (Title varies)
Contains a brief description of each program and of aid available from HUD, eligibility requirements, funding, legal authority, office in charge, information source, current status, and scope. (Current title: *Programs of HUD*)
65. *HUD Newsletter.* Weekly. Washington, Govt. Printing Office. \$12.50 per year.
Latest developments in HUD and HUD related programs, trends, news of publications, and meetings of interest.
66. *HUD Weekly News Summary.* Washington, HUD, Office of Public Affairs.
Listing of news releases from the Office of Public Affairs.
67. *Publications In Print.* Washington, HUD Library. Revised as needed.
HUD Library bibliographies and technical aides.
68. *Research Summaries.* Irregular. Washington, HUD, Office of Policy Development and Research.
Summaries of recently issued Office of Policy Development and Research sponsored reports and activities.

69. *Selected Publications of HUD*. Revised irregularly. Washington, HUD.
Consumer type, popular, generally free publications are featured.

70. *Statistical Yearbook* of the Department of Housing and Urban Development. Annual.
Washington, Govt. Printing Office, 19—. (351.7:728.1 H68st A)

SERIAL

728.1 (016) H68a c.3

Aids to understanding the U.
S. Dept. of Housing

U.S. DEPARTMENT OF HOUSING
AND URBAN DEVELOPMENT
WASHINGTON, D.C. 20410
OFFICIAL BUSINESS
PENALTY FOR PRIVATE USE, \$300

DEPARTMENT OF HOUSING AND
URBAN DEVELOPMENT
POSTAGE AND FEES PAID
HUD-401
FIRST-CLASS



July 1978
HUD-396-1-A(4)

(Previous Edition Obsolete)